## **BEFORE THE DELAWARE DEPARTMENT OF LABOR, DIVISION OF UNEMPLOYMENT INSURANCE**

## NINTH EMERGENCY RULES AMENDING THE DELAWARE UNEMPLOYMENT INSURANCE CODE PURSUANT TO 29 DEL.C. § 8503

WHEREAS, the Centers for Disease Control and Prevention has determined that a novel coronavirus ("COVID-19") presents a serious public health threat; and

WHEREAS, on March 12, 2020, Governor John Carney issued a State of Emergency in Delaware due to the public health threat of COVID-19, which became effective as of Friday, March 13, 2020 at 8:00 a.m. E.S.T., and shall continue until terminated as provided under state law (the "State of Emergency"); and

WHEREAS, on March 16, 2020, Governor Carney issued a First Modification of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat, pursuant to Title 20, Chapter 31 of the Delaware Code, which modified the previously issued State of Emergency declaration and provided that:

"The Delaware Secretary of Labor is authorized to develop emergency rules, amending the Delaware Unemployment Insurance Code, effective Monday, March 16, 2020, such emergency rules to remain in effect until the State of Emergency declaration has been rescinded. These rules should enhance the flexibility of the unemployment insurance program in response to COVID-19, and alleviate some of the burden of temporary layoffs, isolation, and quarantine by ensuring unemployment benefits are available to individuals whose employment has been impacted directly by COVID-19."; and

WHEREAS, the First Modification also limited public gatherings to 50 people, provided all restaurants, bars and taverns could only provide food and beverage service through take-out, drive through or off premises delivery, and required casinos to cease gaming operations; and

WHEREAS, on March 18, 2020, Governor Carney issued a Second Modification of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Second Modification"), which reiterated the emergency rulemaking authorization to the Delaware Secretary of Labor that was in the First Modification, and also required bowling alleys, concert events, movie theaters, sports facilities, fitness centers, and health spas to cease operations; and

WHEREAS, through subsequent modifications of the State of Emergency, all non-essential businesses were required to cease operations; and

WHEREAS, on May 8, 2020, Governor Carney issued a Second Extension of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Second Extension"), which extended the State of Emergency to May 31, 2020; and

WHEREAS, on May 31, 2020, Governor Carney issued the Twentieth Modification of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Twentieth Modification"), which extended the emergency rulemaking authorization granted to the Delaware Secretary of Labor that was in the First Modification through July 2, 2020; and

WHEREAS, on June 6, 2020, Governor Carney issued a Third Extension of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Third Extension"), which extended the State of Emergency to July 6, 2020; and

WHEREAS, on June 30, 2020, Governor Carney issued the Twenty-Third Modification of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Twenty-Third Modification"), which extended the emergency rulemaking authorization granted to the Delaware Secretary of Labor that was in the First Modification until the State of Emergency is rescinded; and

WHEREAS, on July 6, 2020, Governor Carney issued a Fourth Extension of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Fourth Extension"), which extended the State of Emergency to August 5, 2020; and

WHEREAS, on March 19, 2020, President Trump signed into law the Families First Coronavirus Response Act, including the Emergency Unemployment Insurance Stabilization and Access Act of 2020, which grants the states broad flexibility to modify state unemployment laws and policies on an emergency temporary basis as needed to respond to COVID-19; and

WHEREAS, on March 27, 2020, President Trump signed into law the Coronavirus Aid, Relief and Economic Security Act, which provides stimulus funds and extended and supplemental unemployment benefits to a variety of employees and other workers; and

WHEREAS, on July 16, 2020, the General Assembly modified 29 *Del.C.* § 8503 to codify the rulemaking authority of the Secretary of Labor contained in the Twenty-Third Modification of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Twenty-Third Modification"). Section 8503 as enacted states:

"The Secretary is authorized to develop emergency rules amending the Delaware Unemployment Insurance Code which enhance the flexibility of the unemployment insurance program in response to COVID-19 and alleviate some of the burden of temporary layoffs, isolation and quarantine by ensuring unemployment benefits are available to individuals whose employment has been impacted directly by COVID-19."

This section is effective until March 31, 2021; and

WHEREAS, since the rulemaking authority was codified by the General Assembly, on September 3, 2020, Governor Carney issued the Twenty-Seventh Modification of the Declaration of a State of Emergency for the State of Delaware due to a Public Health Threat (the "Twenty-Seventh Modification"), which rescinded all prior State of Emergency modifications regarding the emergency rulemaking authorization granted to the Delaware Secretary of Labor; and WHEREAS, in the interest of protecting the citizens of Delaware who may experience economic hardships related to the impact of COVID-19, the Department of Labor finds that the adoption of the following emergency rules is necessary to enhance the flexibility of Delaware's unemployment insurance program to provide cash assistance to many Delaware workers whose employment has been impacted directly by COVID-19 and who would not typically qualify for benefits.

## NOW, THEREFORE, IT IS ORDERED:

1. Effective September 21, 2020, the following emergency rule from the Seventh Emergency Rules is hereby revised as follows (*deletions shown in strikethrough and additions shown in underline*):

"The deadlines to file an appeal to Lower Authority Appeals and Higher Authority Appeals that were extended in the <u>Seventh First Emergency</u> Rules until <del>30 days following</del> the conclusion of the State of Emergency September 21, 2020 are hereby revised and shall be extended <del>only</del> until <u>November 5, 2020</u> September 21, 2020. Any deadline to appeal a determination or decision to the Lower Authority Appeals (Appeals Referees) or to the Higher Authority Appeals (Unemployment Insurance Appeals Board) that would otherwise expire during the period between March 16, 2020 and <u>November 5, 2020</u> September 21, 2020 is extended to and must be filed by no later than <u>November 5, 2020</u> September 21, 2020. Any appeal deadline of a determination or decision to the Lower Authority Appeals (Appeals Referees) or the Higher Authority Appeals (Unemployment Insurance Appeal Board) that is not set to expire during the period between March 16, 2020 and <u>November 5, 2020</u> September 21, 2020 is not extended by this emergency rule, as revised. Parties may file appeals earlier if they want an earlier hearing or decision on their appeal." These emergency rules are promulgated by the Department of Labor pursuant to the authority granted to the Secretary of Labor by the General Assembly in 29 Del.C. § 8503. During the period of time 29 Del.C. § 8503 is in effect, all existing laws, ordinances, rules or regulations that are inconsistent with these emergency rules shall be suspended, to the extent that a conflict exists. These emergency rules shall remain in effect until March 31, 2021, unless modified or amended by additional emergency rules. The Secretary of the Department of Labor reserves the right to issue additional emergency rules and to modify or amend these emergency rules, pursuant to the rule-making authority granted in 29 Del.C. § 8503.

**IT IS SO ORDERED,** effective the 21<sup>st</sup> day of September, 2020.

Cerron Cade The Secretary of the Delaware Department of Labor